Washington, DC

Financial Statements and Supplementary Information

Years Ended September 30, 2023 and 2022





Years Ended September 30, 2023 and 2022

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### **Independent Auditor's Report**

Board of Directors Rural Community Assistance Partnership, Inc. Washington, DC

### **Report on the Audit of the Financial Statements**

### **Opinion**

We have audited the accompanying financial statements of Rural Community Assistance Partnership, Inc. ("RCAP"), a nonprofit organization, which comprise the statements of financial position as of September 30, 2023 and 2022, and the related statements of activities, functional expenses, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the financial statements present fairly, in all material respects, the financial position of Rural Community Assistance Partnership, Inc. as of September 30, 2023 and 2022, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America ("GAAP").

### **Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Rural Community Assistance Partnership, Inc. and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Rural Community Assistance Partnership, Inc.'s ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of Rural Community Assistance Partnership, Inc.'s internal control. Accordingly, no such
  opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Rural Community Assistance Partnership, Inc.'s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2024, on our consideration of Rural Community Assistance Partnership, Inc.'s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Rural Community Assistance Partnership, Inc.'s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rural Community Assistance Partnership, Inc.'s internal control over financial reporting and compliance.

Wipfli LLP

Madison, Wisconsin June 25, 2024

Wippli LLP

### Statements of Financial Position

September 30,		2023	2022
ASSETS			
Current assets:	\$	100 022 6	1 517 444
Cash Grants receivable	Ş	188,033 \$ 3,508,370	1,517,444 2,305,112
Other receivables		184,533	123,721
Prepaid expenses		54,470	25,222
Total current assets		3,935,406	3,971,499
Other assets:		27.452	27.452
Security deposits		37,453	37,153
Right-of-use operating lease assets		1,757,081	
Total other assets		1,794,534	37,153
TOTAL ASSETS	\$	5,729,940 \$	4,008,652
LIABILITIES AND NET ASSETS			
Current liabilities:			
Accounts payable		297,726	304,642
Accrued payroll and related expenses		120,322	68,209
Grants payable		3,099,195	2,160,183
Current portion of operating lease liabilities		172,217	-
Total current liabilities		3,689,460	2,533,034
Long-term liabilities:			
Operating lease liabilities, net of current portion		1,609,713	-
Total long-term liabilities		1,609,713	-
Total liabilities		5,299,173	2,533,034
Net assets:			
Without donor restrictions		69,934	260,557
With donor restrictions		360,833	1,215,061
Total net assets		430,767	1,475,618
TOTAL LIABILITIES AND NET ASSETS	\$	5,729,940 \$	4,008,652
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### Statements of Activities

Years Ended September 30,		2023			2022	
•	Without			Without		
	Donor	With Donor		Donor	With Donor	
	Restrictions	Restrictions	Total	Restrictions	Restrictions	Total
Support and revenue:						
Federal grant revenue	\$ 25,464,013	\$ - \$	25,464,013	\$ 24,352,264	\$ -	\$ 24,352,264
Other grant revenue	29,858	562,501	592,359	182,952	810,833	993,78
Sponsorship, conference						
and registration fees	72,785	-	72,785	191,538	-	191,53
Membership dues	48,000	-	48,000	49,000	-	49,000
Interest income	8,529	-	8,529	4,871	-	4,87
In-kind contributions	-	-	-	38,081	-	38,08
Fees for service	40,000	-	40,000	-	-	
Miscellaneous	18,274	-	18,274	-	-	
Net assets released from		(4.446.700)			(0.447.565)	
restrictions	1,416,729	(1,416,729)	-	2,147,565	(2,147,565)	
Total support and						
revenue	27,098,188	(854,228)	26,243,960	26,966,271	(1,336,732)	25,629,53
Evnançası						
Expenses: Program activities:						
Drinking and Waste Water	24,356,455	_	24,356,455	24,408,938	_	24,408,93
Solid Waste	806,210	_	806,210	843,004	_	843,00
Research and Economic	000,210		000,210	043,004		043,00
Development	765,908	_	765,908	1,308,401	_	1,308,40
·			,-	,, -		,,
Total program						
activities	25,928,573	-	25,928,573	26,560,343	-	26,560,343
6						
Supporting services:	040.005		0.40,005	240 444		240 44
Management and General	940,985	-	940,985	349,141	-	349,14
Development and	410.252		410.252	120 051		120 05
Fundraising	419,253		419,253	128,951		128,95
Total supporting						
services	1,360,238	-	1,360,238	478,092	-	478,09
Total expenses	27,288,811	-	27,288,811	27,038,435	-	27,038,43
Changes in net assets	(190,623)	(854,228)	(1,044,851)	(72,164)	(1,336,732)	(1,408,89
Net assets, beginning of year	260,557	1,215,061	1,475,618	332,721	2,551,793	2,884,51
Net assets, end of year	\$ 69,934	\$ 360,833 \$	430,767	\$ 260,557	\$ 1,215,061	\$ 1,475,61

# Statement of Functional Expenses

			Research and			Development	
	Drinking and		Economic	Total Program	Management	and	
Year Ended September 30, 2023	Waste Water	Solid Waste	Development	Expenses	and General	Fundraising	Total Expenses
Grants to subrecipients	\$ 21,479,865	\$ 720,772	\$ 426,599	\$ 22,627,236	¢ -	\$ 10,000	\$ 22,637,236
Salaries	1,472,523		168,679		368,805	182,645	
		44,877	-		-	· ·	2,237,529
Database development and maintenance	174,380	1,031	1,448	=	21,015	939	198,813
Employee benefits	615,875	19,174	55,758	-	181,762	73,832	946,401
Training meeting	2,682	2,548	1,500	6,730	2,165	8,834	17,729
Travel	211,062	10,914	17,653	239,629	39,085	31,207	309,921
Contractors and consultants	72,146	-	86,945	159,091	55,541	52,667	267,299
Occupancy and equipment rental	187,649	232	3,679	191,560	67,249	-	258,809
Printing and communication	78,884	536	100	79,520	161	7,627	87,308
Supplies	34,748	5,829	736	41,313	27,395	7,774	76,482
Conferences and meetings	4,392	-	1,330	5,722	33,941	-	39,663
Dues and subscriptions	5,497	-	-	5,497	1,057	11,792	18,346
Recruiting	80	-	-	80	9,338	-	9,418
Other	201	-	-	201	27,129	31,391	58,721
Telephone	11,398	297	897	12,592	4,867	343	17,802
Professional fees	-	-	-	-	90,042	-	90,042
Postage	5,073	-	584	5,657	6,093	202	11,952
Insurance	-	-	-	-	5,340	_	5,340
Total expenses	\$ 24,356,455	\$ 806,210	\$ 765,908	\$ 25,928,573	\$ 940,985	\$ 419,253	\$ 27,288,811

# **Statement of Functional Expenses**

		Orinking and			earch and onomic	Total Progr	am N	1anagement	Development and	
Year Ended September 30, 2022	V	Vaste Water	Solid Waste	Deve	elopment	Expenses	S 8	and General	Fundraising	Total Expenses
Grants to subrecipients	\$	20,859,940	\$ 736,810	) \$	970,398	\$ 22,567,1	48 \$	_	\$ -	\$ 22,567,148
Salaries		1,745,516	52,041		195,627	1,993,1		51,520	21,525	
Database development and maintenance		293,708	5,919	)	6,528	306,1	.55	-	-	306,155
Employee benefits		609,290	20,442	<u>.</u>	61,827	691,5	59	11,058	5,363	707,980
Training meeting		36,582	-	-	-	36,5	82	-	-	36,582
Travel		147,553	5,759	)	12,074	165,3	86	10,363	-	175,749
Contractors and consultants		100,368	-	-	46,197	146,5	65	7,865	-	154,430
Occupancy and equipment rental		191,773	5,686	j	-	197,4	59	38,081	-	235,540
Printing and communication		108,377	1,597	,	651	110,6	25	1,113	-	111,738
Supplies		56,159	2,169	)	1,292	59,6	20	16,330	2,548	78,498
Conferences and meetings		187,403	9,105	,	11,736	208,2	44	53,538	-	261,782
Dues and subscriptions		5,607	1,023	3	-	6,6	30	2,761	25,244	34,635
Recruiting		-	-	-	-		-	83,583	45,286	128,869
Other		4,803	-	-	-	4,8	03	72,650	28,321	105,774
Telephone		15,918	1,091	_	-	17,0	09	-	-	17,009
Professional fees		31,723	1,058	3	1,609	34,3	90	217	79	34,686
Postage		5,108	-	-	-	5,1	.08	-	562	5,670
Insurance		9,110	304		462	9,8	76	62	23	9,961
Total expenses	\$	24,408,938	\$ 843,004	\$ 1	L,308,401	\$ 26,560,3	43 \$	349,141	\$ 128,951	\$ 27,038,435

### Statements of Cash Flows

Years Ended September 30,	2023	2022
Change in cash and cash equivalents:		
Cash flows from operating activities:		
Change in net assets	(1,044,851)	(1,408,896)
Adjustments to reconcile change in net assets to cash flows from operating		
activities:		
Noncash lease expense	184,162	_
Changes in operating assets and liabilities:	104,102	_
Grants receivable	(1,203,258)	(197,210)
Other receivables	(60,812)	11,443
Prepaid expenses	(29,248)	98,633
Security deposits	(300)	-
Accounts payable	(6,916)	212,996
Accrued payroll and related expenses	52,113	(19,940)
Grants payable	939,012	311,017
Operating lease liabilities	(159,313)	-
Total adjustments	 (284,560)	416,939
Total adjustments	(204,300)	410,333
Net cash flows from operating activities	(1,329,411)	(991,957)
Not shanges in each	(1 220 411)	(001.057)
Net changes in cash	(1,329,411)	(991,957)
Cash, beginning of year	1,517,444	2,509,401
Cash, end of year	\$ 188,033 \$	1,517,444
Supplemental Disclosure of cash flow information:	 	
Interest paid and expensed	\$ 177 \$	-

Notes to Financial Statements

### **Note 1: Summary of Significant Accounting Policies**

### **Nature of Operations**

Founded in 1973, Rural Community Assistance Partnership, Inc., Inc. (RCAP or Organization) is a 501(c)(3) nonprofit service delivery network comprised of a national office and six regional partners that provide technical assistance, training and financial resources to community-owned and operated water, wastewater, and solid waste utilities in 2,000 small rural communities – including tribes – each year throughout the U.S. and its territories. Most communities assisted by RCAP are economically disadvantaged and have a population under 2,500, and many have significant minority populations. RCAP's regional partners have approximately 250 field staff members, which include registered professional engineers, certified operators, utility finance and board management specialists, community planners, and people with other relevant backgrounds. Funding for RCAP's services is provided primarily by the U.S. federal government.

#### **Basis of Presentation**

All financial statements are prepared using the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP).

#### Classification of Net Assets

Net assets and revenues, gains, and losses are classified based on the existence or absence of donor-imposed restrictions. Accordingly, net assets of RCAP and changes therein are classified and reported as follows:

**Net Assets Without Donor Restrictions:** Net assets available for use in general operations and that are not subject to donor (or certain grantor) restrictions.

**Net Assets With Donor Restrictions**: Net assets subject to donor-imposed restrictions. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time or other events specified by the donor. Other explicit donor-imposed restrictions are perpetual in nature, where the donor stipulates those resources may be maintained in perpetuity. Donor-imposed restrictions are released when the restriction expires, that is when the stipulated time has elapsed, when the stipulated purpose for which the resource was restricted has been fulfilled, or both.

### **Use of Estimates**

The preparation of the financial statements in accordance with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Accordingly, actual results could differ from those estimates.

### Notes to Financial Statements

### Note 1: Summary of Significant Accounting Policies (Continued)

### **Revenue Recognition**

Contributions, including promises to give, are considered conditional or unconditional, depending on the nature and existence of any donor or grantor conditions. A contribution contains a condition when both of the following are present:

- An explicit identification of a barrier, that is more than trivial, that must be overcome before the revenue can be earned and recognized.
- An implicit right of return of assets transferred or a right of release of a donor or grantor's obligation to transfer assets promised, if the condition is not met.

Conditional contributions are recognized when the barrier(s) to entitlement are overcome. Unconditional contributions are recognized as revenue when received.

Unconditional contributions or conditional contributions in which the conditions have been substantially met or explicitly waived by the donor are recorded as support with or without donor restrictions, depending on the existence and nature of any donor restrictions. When a restriction expires, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the statement of activities as net assets released from restrictions.

Grants are either recorded as contributions or exchange transactions based on criteria contained in the grant award.

#### A. Grant Awards that are Contributions

Grants that qualify as contributions are recorded as invoiced to the funding sources in accordance with the terms of the award. Revenue is recognized in the accounting period when the related allowable expenses are incurred. Amounts received in excess of expenses or asset acquisitions are reflected as grants payable. Grants payable also represent amounts that are contractually obligated to be paid to subrecipients for which the cash has not been received from the funding source yet.

### B. Grant Awards that are Exchange Transactions

Exchange transactions are reimbursed based on a predetermined rate for goods or services performed in accordance with the terms of the award. Revenue is recognized when control of the promised goods or services is transferred to the customer (grantor) in an amount that reflects the consideration to which the entity expects to be entitled in exchange for those goods or services. Amounts received in excess of recognized revenue are reflected as a contract liability. RCAP does not have grants that are considered exchange transactions for the years ended September 30, 2023 and 2022.

Notes to Financial Statements

### Note 1: Summary of Significant Accounting Policies (Continued)

### Revenue Recognition (Continued)

Membership dues consist of amounts paid, determined by management, by the six regions in exchange for the performance obligation of assistance provided by RCAP management with funding issues. Revenue is recognized over time as the regions are simultaneously receiving and consuming the benefit. Dues are on RCAP's fiscal year and all assistance is completed during the year, accordingly, there were no contract assets or liabilities at September 30, 2023 and 2022.

Sponsorships, conference revenue and registration fees, are determined by management. \$73,000 and \$175,000, of the total during 2023 and 2022 were sponsorship revenues, which were considered non-exchange because there was no reciprocal direct benefit being exchanged.

#### **Grants Receivable**

Grants receivable represents amounts due from the U.S. federal government for reimbursable costs incurred in accordance with the grant agreements. Management considers all amounts to be fully collectible and due within one year. Accordingly, an allowance for doubtful accounts has not been established.

#### Other Receivables

Other receivables consist of payments due from the regions (subrecipients) to pay for expenses related to a signed agreement with a lobbying firm for an online service subscription. RCAP also has signed agreements with each region for their equal share of the cost. Management believes these receivables are fully collectible, and therefore an allowance for doubtful accounts has not been provided.

### **Income Taxes**

RCAP is exempt from income tax under Section 501(c)(3) of the Internal Revenue Code and a similar section of the State income tax law, which provides tax exemption for corporations organized and operated exclusively for religious, charitable, or educational purposes.

RCAP is required to assess whether it is more likely than not that a tax position will be sustained upon examination of the technical merits of the position assuming the taxing authority has full knowledge of all information. If the tax position does not meet the more likely than not recognition threshold, the benefit of that position is not recognized in the financial statements. RCAP has determined there are no amounts to record as assets or liabilities related to uncertain tax positions.

Notes to Financial Statements

### Note 1: Summary of Significant Accounting Policies (Continued)

#### **In-Kind Contributions**

Contributions of nonfinancial assets are recognized in the financial statements if they enhance or create an asset or require specialized skill for the service being provided. For the years ending September 30, 2023 and 2022, inkind contributions recognized within the statements of activities included:

					Donor- imposed	
Туре	20	23	2022	Usage in Programs	restrictions	Fair Value Techniques
Space	\$	- \$	38,081	Allocated across all programs	No	Total rent for months that RCAP occupied the space without paying rent.

#### **Functional Allocation of Costs**

The costs of providing the various programs and other activities have been summarized on a functional basis in the accompanying statements of activities and functional expenses. Direct costs associated with specific programs are recorded as program expenses. Salary and benefits are allocated based on time sheets maintained on a daily basis.

### **Adoption of Accounting Standard**

In February 2016, the FASB issued Accounting Standards Update (ASU) 2016-02, *Leases* (Topic 842). ASU 2016-02 is intended to improve financial reporting of leasing transactions by requiring organizations that lease assets to recognize assets and liabilities for the rights and obligations created by leases on the statement of financial position. This accounting update also requires additional disclosures surrounding the amount, timing, and uncertainty of cash flows arising from leases. RCAP adopted this guidance for the year ended September 30, 2023, with modified retrospective application to October 1, 2022, through a cumulative-effect adjustment. RCAP has elected the package of practical expedients permitted in ASC Topic 842. Accordingly, RCAP accounted for its existing operating leases as operating leases under the new guidance, without reassessing (a) whether the contracts contain a lease under ASC Topic 842, (b) whether the classification of the leases would be different in accordance with ASC Topic 842, or (c) whether any unamortized initial direct costs before transition adjustments (as of September 30, 2022) would have met the definition of initial direct costs in ASC Topic 842 at lease commencement. Similarly, RCAP did not reassess service contracts evaluated for lease treatment under FASB ASC 840 for embedded leases under FASB ASC 842.

### Notes to Financial Statements

### Note 1: Summary of Significant Accounting Policies (Continued)

### **Adoption of Accounting Standard** (Continued)

As a result of the adoption of the new lease accounting guidance, RCAP recognized the following right-of-use ("ROU") assets and lease liabilities as of October 1, 2022:

ROU assets - Operating leases	\$1,941,243
Lease liabilities - Operating leases	\$1,941,243

The standard did not have a material impact on RCAP's net assets or cash flows from operations and had an immaterial impact on RCAP's operating results. The most significant impact was the recognition of the ROU assets and lease liabilities for operating leases.

#### **ASC 842 Lease Accounting**

RCAP is a lessee in multiple noncancelable operating leases. If the contract provides RCAP the right to substantially all the economic benefits and the right to direct the use of the identified asset, it is considered to be or contain a lease. ROU assets and lease liabilities are recognized at the lease commencement date based on the present value of the future lease payments over the expected lease term. The ROU asset is also adjusted for any lease prepayments made, lease incentives received, and initial direct costs incurred.

The lease liability is initially and subsequently recognized based on the present value of its future lease payments. Variable payments are included in the future lease payments when those variable payments depend on an index or a rate. Increases (decreases) to variable lease payments due to subsequent changes in an index or rate are recorded as variable lease expense (income) in the future period in which they are incurred.

RCAP has elected to use a risk-free rate for a term similar to the underlying lease as the discount rate if the implicit rate in the lease contract is not readily determinable.

The ROU asset for operating leases is subsequently measured throughout the lease term at the amount of the remeasured lease liability (i.e., present value of the remaining lease payments), plus unamortized initial direct costs, plus (minus) any prepaid (accrued) lease payments, less the unamortized balance of lease incentives received, and any impairment recognized. For operating leases with lease payments that fluctuate over the lease term, the total lease costs are recognized on a straight-line basis over the lease term.

For all underlying classes of assets, RCAP has elected to not recognize ROU assets and lease liabilities for short-term leases that have a lease term of 12 months or less at lease commencement and do not include an option to purchase the underlying asset that RCAP is reasonably certain to exercise. Leases containing termination clauses in which either party may terminate the lease without cause and the notice period is less than 12 months are deemed short-term leases with lease costs included in short-term lease expense. RCAP recognizes short-term lease cost on a straight-line basis over the lease term.

Notes to Financial Statements

### Note 1: Summary of Significant Accounting Policies (Continued)

### **ASC 842 Lease Accounting (Continued)**

RCAP made an accounting policy election to not separate the lease components of a contract and its associated non-lease components (i.e., lessor-provided maintenance and other services).

### **Subsequent Events**

Subsequent events have been evaluated through June 25, 2024, which is the date the financial statements were available to be issued.

### **Note 2: Concentration of Credit Risk**

RCAP maintains cash balances at financial institutions. Balances up to \$250,000 are insured by the Federal Deposit Insurance Corporation (FDIC) and the National Credit Union Administration's (NCUA) per depositor per institution. At times during the year, the bank balances may have been in excess of FDIC and NCUA coverage. RCAP has not experienced any losses with the accounts and management believes RCAP is not exposed to any significant risk on balances at financial institutions.

### **Note 3: Liquidity and Availability**

Financial assets available for general expenditure, that is, without donor or other restrictions or designations limiting their use, within twelve months of the statement of financial position date, comprise the following for RCAP as of September 30:

	2023	2022
Cash and cash equivalents	\$ 188,033 \$	1,517,444
Grants receivable	3,508,370	2,305,112
Other receivables	184,533	123,721
Subtotal financial assets	3,880,936	3,946,277
Less: Accounts payable	(297,726)	(304,642)
Less: Accrued payroll and related expenses	(120,322)	(68,209)
Less: Grants payable	(3,099,195)	(2,160,183)
Less: Amounts with donor restrictions	(360,833)	(1,215,061)
		_
Totals	\$ 2,860 \$	198,182

### Notes to Financial Statements

### Note 3: Liquidity and Availability (Continued)

RCAP has various sources of liquidity at its disposal, including cash, which are available for general expenditures, liabilities and other obligations as they come due. Management is focused on sustaining the financial liquidity of RCAP throughout the year. This is done through monitoring and reviewing RCAP's cash flow needs on a regular basis. RCAP bills for the activity related to its federal grants on a monthly basis and the reimbursement to the subrecipients is made once the payment is received from the federal government. As a result, management is aware of the cyclical nature of RCAP's cash flow, primarily from the federal government, and is therefore able to ensure that there is cash available to meet current liquidity needs.

### **Note 4: Retirement Plan**

RCAP maintains a tax-deferred annuity plan (the Plan) qualified under Section 403(b) of the Internal Revenue Code (the IRC). All employees may make voluntary pretax contributions to the Plan up to the maximum amount allowed by the Internal Revenue Service. Employees become eligible for RCAP contributions after six months of full-time employment. RCAP's contribution is 7% of an eligible participant's gross compensation, subject to federal tax limitations. Pension contribution expense for the years ended September 30, 2023 and 2022, was \$126,580 and \$97,055, respectively, and is included in employee benefits in the accompanying statements of functional expenses.

### Note 5: Leases - FASB ASC 842

RCAP leases space and equipment. Some of the leases include options to renew. The exercise of lease renewal options is at RCAP's sole discretion. Renewal option periods are included in the measurement of the ROU asset and lease liability when the exercise is reasonably certain to occur.

The depreciable life of assets is limited by the expected lease term, unless there is a transfer of title or purchase option reasonably certain of exercise.

RCAP's lease agreements do not contain any material residual value guarantees or material restrictive covenants. Payments due under the lease contracts include fixed payments plus variable payments. Some of the RCAP's space leases require it to make payments for the RCAP's proportionate share of property taxes, insurance and other costs. These variable lease payments are not included in lease payments used to determine the lease liability and are recognized as variable costs when incurred.

Components of lease expenses were as follows for the year ended September 30, 2023:

Operating lease cost \$ 237,897

### **Notes to Financial Statements**

### Note 5: Leases - FASB ASC 842 (Continued)

Supplemental statement of financial position information related to operating leases is as follows as of September 30, 2023:

Weighted-average remaining lease term Weighted-average discount rate	7.98 years 3.94%
Maturities of operating lease liabilities are as follows as of September 30, 2023:	
2024	\$ 243,761
2025	249,770
2026	254,780
2027	259,348
2028	264,979
Thereafter	835,402
Total lease payments	\$ 2,108,040
Less: Imputed interest	326,110
Total	\$ 1,781,930
Current portion of lease liabilities	\$ 172,217
Long-term portion of operating lease liabilities	1,609,713
Total	\$ 1,781,930

### Note 6: Leases - FASB ASC 840

As previously discussed in the Organization's 2022 financial statements and pursuant to FASB ASC 840, *Leases*, the predecessor to FASB ASC 842, future minimum lease payments for operating leases having initial or remaining non-cancelable lease terms in excess of one year as of September 30, 2022 are as follows:

2023	\$ 234,207
2024	240,071
2025	228,489
2026	252,234
2027	258,534
Thereafter	1,100,381
Total	\$ 2,313,916

Rent expense for the year ended September 30, 2022 was \$232,918.

### **Notes to Financial Statements**

### **Note 7: Related Party Transactions**

Six of RCAP's board members represent entities that received subgrants from RCAP. For the years ending September 30, 2023 and 2022, approximately 83% and 86%, respectively, of the government grants received by RCAP were distributed to the entities based on program objectives and need and are included in grants to subrecipients in the accompanying statements of functional expenses.

Subgrants were made to the following related parties during the years ended September 30:

	2023	2022
Rural Community Assistance Corporation (RCAC)	\$ 3,702,823 \$	3,937,931
Great Lakes Community Action Partnership (GLCAP)	3,145,776	3,264,687
Midwest Assistance Program, Inc. (MAP)	3,439,125	3,276,786
Southeast Rural Community Assistance Project, Inc. (SERCAP)	3,356,041	3,234,438
RCAP Solutions, Inc. (RCAPS)	3,389,331	3,080,857
Communities Unlimited (CU)	4,106,847	4,132,004
Total subgrants to related parties	\$ 21,139,943 \$	20,926,703

Account receivable were owed by the following related parties at September 30:

	2023	2022
RCAC	\$ 13,999 \$	10,232
GLCAP	13,999	27,872
MAP	11,549	3,262
SERCAP	14,799	15,164
RCAPS	13,999	5,152
CU	11,549	2,122
Total accounts receivable to related parties	\$ 79,894 \$	63,804

**Notes to Financial Statements** 

### Note 7: Related Party Transactions (Continued)

Grants payable, which were expected to be paid within one year, were owed to the following related parties at September 30:

	2023	2022
RCAC	\$ 623,501 \$	262,635
GLCAP	544,919	246,106
MAP	449,551	310,110
SERCAP	342,235	260,581
RCAPS	367,154	372,880
CU	519,339	401,691
Total grants payable to related parties	\$ 2,846,699 \$	1,854,003

### **Note 8: Net Assets with Donor Restrictions**

Net assets with donor restrictions were restricted for the following purposes at September 30:

	2023	2022
Subject to expenditure for a specific purpose:		
Water and Waste Regionalization	\$ 89,110 \$	111,390
Research and Economic Development	91,666	158,312
Safe Drinking Water	100,325	320,320
Administrative projects	35,839	208,842
Small Business Training	-	416,197
Water sustainability	43,893	
Total net assets with donor restrictions	\$ 360,833 \$	1,215,061

Net assets released from restrictions were as follows for the years ended September 30:

	2023	2022
Subject to expenditure for a specific purpose:		
Water and Waste Regionalization	\$ 297,280 \$	377,161
Research and Economic Development	91,646	182,032
Safe Drinking Water	304,579	166,979
Broadband Development	-	58,500
Administrative projects	275,920	104,492
Small Business Training	416,197	1,258,401
Water sustainability	31,107	-
Total net assets released from restrictions	\$ 1,416,729 \$	2,147,565

### **Notes to Financial Statements**

### **Note 9: Grant Awards**

As of September 30, 2023, RCAP had received future funding commitments under various grants of approximately \$21,741,000, of this amount, approximately \$17,676,000 will be awarded to subrecipients. These commitments are not recognized in the accompanying financial statements as revenues and receivables as they are conditional awards.

### **Note 10: Commitments and Contingencies**

RCAP participates in a number of federally assisted and state grant programs. These programs are subject to program compliance audits by the grantors and their representatives. Any disallowed costs may constitute a liability of RCAP. RCAP believes that it is in compliance with all grant requirements, including those related to matching and disallowed costs, and any noncompliance would not be significant.

#### Note 11: Risks and Uncertainties

### Concentration of Risk - Major Grantors

RCAP earns substantially all of its revenue from two U.S. federal government agencies. During the years ended September 30, 2023 and 2022, RCAP recognized revenue from the following U.S. federal government agencies:

	2023	2022
U.S. Department of Agriculture (USDA)	\$ 10,399,565	\$ 11,908,619
U.S. Environmental Protection Agency (EPA)	14,953,835	12,171,284
Total grant awards	\$ 25,353,400	\$ 24,079,903

Grants receivable due from grantors consisted of the following as of September 30:

	2023	2022
USDA	\$ 1,693,645 \$	955,379
EPA	1,781,597	1,312,579
Other various agencies	33,128	37,154
Totals	\$ 3,508,370 \$	2,305,112

These amounts are considered fully collectible.

# **Supplementary Information**

Schedule of Expenditures of Federal Awards

Year Ended September 30, 2023

Federal Grantor/ Pass-Through Grantor/	AL	Passed Through	Total Federal
Program Title	Number	to Subrecipients	Expenditures
DEPARTMENT OF AGRICULTURE Direct			
Technical Assistance and Training Grant - TT 22-23	10.761	\$ 7,068,945	\$ 7,872,922
Technical Assistance and Training Grant - TT 21-22	10.761	424,652	504,993
Technical Assistance and Training Grant - Tribal 22-23	10.761	383,262	450,607
Technical Assistance and Training Grant - Tribal 23-24 Technical Assistance and Training Grant - Colonias 22-23	10.761 10.761	22,154 41,750	26,636 51,030
Technical Assistance and Training Grant - Colonias 22-23 Technical Assistance and Training Grant - Colonias 23-24	10.761	582,269	660,077
Fotal Federal Expenditures AL 10.761		8,523,032	9,566,265
Direct			
Solid Waste Management Grants	10.762	720,772	833,300
TOTAL DEPARTMENT OF AGRICULTURE		9,243,804	10,399,565
DEPARTMENT OF COMMERCE Direct			
Economic Development Technical Assistance	11.303	7,489	85,624
Research and Evaluation Program	11.312	-	24,912
TOTAL DEPARTMENT OF COMMERCE		7,489	110,536
DEPARTMENT OF TRANSPORTATION			
Direct Thriving Communities Program Capacity Builders Cooperative Agreements	20.942	_	6,639
TOTAL DEPARTMENT OF TRANSPORTATION	20.712		6,639
Direct  Environmental Finance Center Grants	66.203	37,567	210,814
Surveys, Studies, Investigations, Demonstrations, and Training Grants - Section 1442 of the Safe Drinking Water Act	66.424	1,973,339	2,202,248
Surveys, Studies, Investigations, Demonstrations, and Training Grants - Section	66.424	6,892,594	
1442 of the Safe Drinking Water Act  Total Federal Expenditures AL 66.424	00.424	8,865,933	7,768,112 9,970,360
Total Federal Expelicitures AL 00.424		0,000,933	9,970,300
Surveys, Studies, Investigations, Demonstrations, and Training Grants and Cooperative Agreements - Section 104(b)(3) of the Clean Water Act	66.436	504,055	612,090
Surveys, Studies, Investigations, Demonstrations, and Training Grants and Cooperative Agreements - Section 104(b)(3) of the Clean Water Act Surveys, Studies, Investigations, Demonstrations, and Training Grants and	66.436	418,575	595,456
Cooperative Agreements - Section 104(b)(3) of the Clean Water Act	66.436	569,940	645,673
Total Federal Expenditures AL 66.436		1,492,570	1,853,219
Innovative Water Infrastructure Workforce Development Program	66.445	45,793	183,970
Technical Assistance for treatment works (clean water act [cwa] Section 104 $(B)(8)$ )	66.446	2,176,723	2,701,170
Technical Assistance for treatment works (clean water act [cwa] Section 104 (B)(8))	66.446	-	3,803
Tatal Fadaval Foresa diturna AL CC 44C		2,176,723	2,704,973
Total Federal Expenditures AL 66.446			
Innovative Water Technology Grant Program	66.521	4,169	30,499
Total Federal Expenditures AL 66.446  Innovative Water Technology Grant Program  TOTAL DEPARTMENT OF ENVIRONMENTAL PROTECTION AGENCY	66.521	4,169 12,622,755	30,499 <b>14,953,835</b>

 $See\ Independent\ Auditor's\ Report\ and\ Notes\ to\ Schedule\ of\ Expenditures\ of\ Federal\ Awards.$ 

Notes to Schedule of Expenditures of Federal Awards Year Ended September 30, 2023

### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Rural Community Assistance Partnership, Inc. under programs of the federal government for the year ended September 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Rural Community Assistance Partnership, Inc., it is not intended to and does not present the financial position, changes in net assets or cash flows of Rural Community Assistance Partnership, Inc.

#### Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

#### **Note 3 - Indirect Cost Rate**

Rural Community Assistance Partnership, Inc. has a federally negotiated indirect cost rate agreement and therefore has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

See Independent Auditor's Report.



# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Directors Rural Community Assistance Partnership, Inc. Washington, DC

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Rural Community Assistance Partnership, Inc., which comprise the statement of financial position as of September 30, 2023 and the related statements of activities, functional expenses and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated June 25, 2024.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Rural Community Assistance Partnership, Inc.'s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rural Community Assistance Partnership, Inc.'s internal control. Accordingly, we do not express an opinion on the effectiveness of Rural Community Assistance Partnership, Inc.'s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Rural Community Assistance Partnership, Inc.'s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Rural Community Assistance Partnership, Inc.'s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rural Community Assistance Partnership, Inc.'s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wipfli LLP

Madison, Wisconsin June 25, 2024

Wippei LLP



# Independent Auditor's Report on Compliance for the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Board of Directors Rural Community Assistance Partnership, Inc. Washington, DC

### **Report on Compliance for the Major Federal Program**

### Opinion on the Major Federal Program

We have audited Rural Community Assistance Partnership, Inc.'s compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on its major federal program for the year ended September 30, 2023. Rural Community Assistance Partnership, Inc.'s major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Rural Community Assistance Partnership, Inc. complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended September 30, 2023.

### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Rural Community Assistance Partnership, Inc. and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of Rural Community Assistance Partnership, Inc.'s compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Rural Community Assistance Partnership, Inc.'s federal programs.

### Auditor's Responsibility for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Rural Community Assistance Partnership, Inc.'s compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Rural Community Assistance Partnership, Inc.'s compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding Rural Community Assistance Partnership, Inc.'s compliance with the compliance
  requirements referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of Rural Community Assistance Partnership, Inc.'s internal control over
  compliance relevant to the audit in order to design audit procedures that are appropriate in the
  circumstances and to test and report on internal control over compliance in accordance with the Uniform
  Guidance, but not for the purpose of expressing an opinion on the effectiveness of Rural Community
  Assistance Partnership, Inc.'s internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over-compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Wipfli LLP

Madison, Wisconsin June 25, 2024

Wippli LLP

### Schedule of Findings and Questioned Costs

Year Ended September 30, 2023

### **Section I - Summary of Auditor's Results**

Financial Statements			
Type of auditor's report issued statements were prepared in a		Unmodified	
Internal control over financial	reporting:		
• Material weakness(es)	identified?	Yes	XNo
Significant deficiency(ie	es) identified?	Yes	X None Reported
Noncompliance material to statements noted?	financial	Yes	XNo
Federal Awards Internal control over the major	r program:		
• Material weakness(es)	identified?	Yes	XNo
Significant deficiency(ie	es) identified?	Yes	X None Reported
Type of auditor's report issued for the major program:	on compliance	Unmodified	
Any audit findings disclosed the required to be reported in a with 2 CFR 200.516(a)?  Identification of the major fee	accordance	Yes	<u>X</u> No
AL Number(s)	Federal Program or Cluster		
10.761	Technical Assistance and Training (	Grant	
Dollar threshold used to disting Type A and Type B programs:	_		
Auditee qualified as low-risk at	uditee?	XYes	No

# Schedule of Findings and Questioned Costs

Year Ended September 30, 2023

### **Section II - Audit Findings in Relation to Financial Statements**

No findings related to the the financial statements.

### **Section III - Audit Findings and Questioned Costs in Relation to Federal Awards**

No findings or questioned costs related to federal awards.

### **Section IV - Summary Schedule of Prior Year Findings**

None